

IN THE COURT OF CHANCERY OF THE STATE OF DELAWARE

THE PAVERS AND ROAD BUILDERS BENEFIT FUNDS,	:
	:
	:
Plaintiff,	:
	:
v	: C. A. No.
	: 2024-0136-PAF
ILLUMINA, INC.,	:
	:
Defendant.	:

- - -

Chancery Court Chambers
Leonard L. Williams Justice Center
500 North King Street
Wilmington, Delaware
Tuesday, July 16, 2024
11:00 a.m.

- - -

BEFORE: HON. PAUL A. FIORAVANTI JR., VICE CHANCELLOR

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TELEPHONIC RULINGS OF THE COURT

CHANCERY COURT REPORTERS
500 N. King Street, Ste 11400, Wilmington, DE
(302) 255-0526

1 APPEARANCES:

2 DAVID M. SBORZ, ESQ.
3 PETER B. ANDREWS, ESQ.
4 JACOB D. JEIFA, ESQ.
Andrews & Springer LLC
-and-
5 AMY MILLER, ESQ.
6 of the Pennsylvania Bar
Cohen Milstein Sellers & Toll PLLC
for Plaintiff

7 PETER J. WALSH, JR., ESQ.
8 JUSTIN T. HYMES, ESQ.
Potter, Anderson & Corroon LLP
-and-

9 DAVID R. MARRIOTT, ESQ.
10 KEVIN J. ORSINI, ESQ.
of the New York Bar
Cravath Swaine & Moore LLP

11 -and-
12 JILL GREENFIELD, ESQ.
of the District of Columbia Bar
Cravath, Swaine & Moore LLP
13 for Defendant

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CHANCERY COURT REPORTERS

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1 THE COURT: Good morning. Vice
2 Chancellor joining. Thank you everyone for getting on
3 the line. I'm not going to ask for a roll call, but
4 just make sure that the court reporter has accurate
5 information as to who is on the line for the parties
6 for this call.

7 This is my post-trial decision in this
8 books and records action. If you would kindly put
9 your phones on mute, I will deliver my ruling in this
10 action. I'm not going to leave you all in suspense
11 until the very end. I am going to permit the
12 plaintiff some narrow additional inspection relating
13 to the board's decision to close the GRAIL merger.

14 I will start with background and then
15 give you the analysis and my reasoning.

16 In the summer of 2020, defendant
17 Illumina, Inc., which I refer to as "Illumina" or the
18 "Company," sought to reacquire its former subsidiary,
19 GRAIL, Inc., which I refer to as "GRAIL."

20 Over several months, Illumina's board
21 of directors received advice on a wide range of
22 merger-related topics, including "Anti-Trust: Key
23 Takeaways," "Regulatory Strategy," and Due Diligence
24 Findings: Legal." That's Exhibits 41, 54, and again

1 54. On September 20, 2020, Illumina announced that it
2 would reacquire GRAIL for \$8 billion.

3 That merger faced scrutiny from both
4 U.S. and European regulators. On March 30, 2021, the
5 U.S. Federal Trade Commission filed an administrative
6 complaint to block the acquisition on antitrust
7 grounds and initiated a federal action to enjoin the
8 deal pending adjudication of the administrative
9 complaint. The European Union's European Commission,
10 or "EC," initiated its own investigation into the
11 merger on April 20, 2021, also on antitrust grounds,
12 which triggered a "Standstill Obligation" under EU
13 Merger Regulation. On April 28, 2021, the company
14 initiated an action challenging the EC's jurisdiction
15 to review the merger.

16 On May 20, 2021, the FTC moved to
17 dismiss its request for injunctive relief because, in
18 its view, Illumina could not implement the merger
19 under the standstill obligation, rendering the TRO and
20 PI it had initially sought unnecessary.
21 Notwithstanding the standstill and pending antitrust
22 investigations in the U.S. and EU, Illumina's board
23 decided to go forward with the merger, closing the
24 deal on August 18, 2021.

1 In the months and days leading up to
2 the closing, the board met several times, including on
3 May 5, August 13, and August 15, during and outside of
4 which directors sought and received legal advice
5 related to the merger. This advice included "EU
6 merger control strategy with respect to Illumina/GRAIL
7 transaction," "antitrust reviews in the U.S. and
8 Europe with respect to Illumina/GRAIL transaction,"
9 and "proposed hold separate commitments to be given to
10 the European Commission on closing." Those are from
11 the privilege log, JX 232.

12 The minutes of the board's meeting on
13 August 17, during which the board resolved to close
14 the GRAIL merger, stated that, at least in part, the
15 board's decision to close was based on "the advice of
16 legal counsel on the merits of the Company's position
17 with the European Commission, the EU court and the FTC
18 and US courts with respect to competition and
19 antitrust matters." That's JX 113 at two.

20 During this interim period between the
21 launch of the EC's investigation and the board's
22 closing of the deal, the board also considered
23 Illumina's D&O insurance policy, and the possibility
24 of "obtaining additional Side A coverage ... dedicated

1 solely to GRAIL acquisition related claims." That's
2 JX 103.

3 On August 4, two weeks before the
4 board voted to close the merger, the board unanimously
5 approved the purchase of up to \$300 million in
6 unspecified D&O insurance coverage at a cost of up to
7 \$100 million. In the same resolution authorizing the
8 closing, the board also resolved to purchase an
9 unspecified amount of insurance.

10 In response to Illumina's closing the
11 merger, the EC ordered the companies to be held
12 separate until it had completed its review. During
13 this period, the board continued to receive legal
14 advice, including at least five presentations and a
15 presentation by Illumina's general counsel "reflecting
16 legal advice regarding proposed remedies submission
17 with the European Commission related to its regulatory
18 review of the GRAIL acquisition." That's from the
19 privilege log, which is JX 232.

20 On September 6, 2022, the EC
21 officially blocked the merger and ordered Illumina to
22 divest GRAIL, on the grounds that the merger "would
23 have stifled innovation, and reduced choice in the
24 emerging market for blood-based early cancer detection

1 tests."

2 On September 9, 2022, Chief
3 Administrative Law Judge Chappell issued an initial
4 post-trial decision in favor of Illumina.

5 On March 31, 2023, the FTC reversed
6 that decision, blocked the merger, and ordered
7 divestment. The commissioners voted 4-0 in favor of
8 the FTC's order, with Commissioner Christine S. Wilson
9 issuing a concurring opinion advocating for the
10 application of a different legal standard, under which
11 she reached the same conclusion.

12 On July 12, 2023, the EC fined
13 Illumina €432 million for "knowingly and intentionally
14 breach[ing] the standstill obligation," deeming it "an
15 unprecedented and very serious infringement
16 undermining the effective functioning of the EU merger
17 control system." That's JX 225.

18 On December 15, 2023, the Fifth
19 Circuit determined that "substantial evidence
20 supported the Commission's conclusions" but held that
21 the legal framework Commissioner Wilson advocated for
22 in her concurring opinion was correct, and, therefore,
23 vacated the FTC's order and remanded for further
24 proceedings under that standard. Two days later,

1 Illumina announced it would divest GRAIL.

2 Earlier this year, Illumina reported
3 in its Form 10-K that the company had recorded
4 impairments of \$3.914 billion in 2022 and \$821 million
5 in 2023 related to GRAIL.

6 On May 19, 2023, plaintiff, an
7 Illumina stockholder, delivered a Section 220 demand
8 to Illumina for inspection of books and records about
9 the GRAIL merger, among other matters. The plaintiff
10 stated six purposes for its demand.

11 "(a) investigating corporate waste,
12 mismanagement or wrongdoing, and breaches of fiduciary
13 duties of loyalty, good faith and due care on the part
14 of Illumina's directors and officers with respect to
15 the above-described matters;

16 (b) investigating whether the policies
17 and processes employed by the Board in overseeing
18 compliance with laws and regulations are sufficient;

19 (c) investigating the
20 disinterestedness and ability of the Board to consider
21 a demand to initiate and maintain litigation related
22 to any breaches of fiduciary duty as detailed in
23 (a)- (b), and determining whether it is necessary to
24 institute class and/or derivative litigation to remedy

1 such breaches of fiduciary duty;

2 (d) discussing with the Board and/or
3 management proposed reforms of Illumina's internal
4 controls to prevent any future wrongdoing or
5 mismanagement related to the issues described above;

6 (e) investigating the value of Pavers'
7 shares of Illumina common stock; and

8 (f) determining whether the current
9 directors are fit to continue serving on the Board."

10 That's from JX 221.

11 On May 30, 2023, notwithstanding its
12 objections to the purpose and scope of the plaintiff's
13 demand, the company agreed to produce certain
14 non-privileged documents, conditioned upon the
15 plaintiff's entering into a confidentiality agreement.
16 The parties entered into a confidentiality agreement
17 on July 28, 2023, and Illumina produced approximately
18 1,140 pages of documents on August 4, 2023, and an
19 additional 4,240 pages on November 22.

20 On January 24 of this year, the
21 plaintiff sent the company a letter challenging
22 redactions within produced pages and the nonproduction
23 of other documents. I refer to this as the "Challenge
24 Letter." That is JX 231.

1 On February 2nd, the company produced
2 an additional 32 pages. On February 5, the company
3 responded to the plaintiff's challenge letter,
4 refusing plaintiff's requests and explaining that the
5 company believed that the plaintiff was not entitled
6 to inspect privileged material and that the company's
7 other redactions related to material that was
8 unrelated to the subject matter of the demand. That
9 is JX 233.

10 On February 14, 2024, the plaintiff
11 filed this action to compel inspection of the
12 company's books and records pursuant to Section 220
13 and sought expedited proceedings. The parties
14 stipulated to an accelerated schedule and a trial on a
15 paper record. As the parties briefed the issues, the
16 company produced additional documents and made certain
17 representations to the plaintiff which, together,
18 mooted or addressed plaintiff's challenges that did
19 not relate to privilege or work product issues. The
20 Court heard argument on the remaining issues on
21 June 7.

22 Now turning to the analysis. The
23 plaintiff seeks production of specific materials that
24 the defendant has redacted or withheld on the grounds

1 of attorney/client privilege or the work product
2 doctrine. To establish its entitlement to the
3 information it seeks, the plaintiff must first satisfy
4 the requirements of Section 220. Then, the plaintiff
5 must demonstrate good cause under *Garner* to receive
6 privileged material under the fiduciary exception.
7 And to the extent any of the material constitutes work
8 product, the plaintiff must also satisfy the standard
9 for production of non-opinion work product or, where
10 applicable, the meaningfully higher standard for
11 opinion work product.

12 "To obtain books and records under
13 Section 220(b), the plaintiff must establish by a
14 preponderance of the evidence (i) its status as a
15 stockholder, (ii) compliance with the statutory
16 requirements for making a demand, and (iii) a proper
17 purpose for conducting the inspection." That's from
18 *Lebanon County v. AmerisourceBergen*, 2020 WL 132752,
19 at *6, from this court on January 13, 2020.

20 The plaintiff must also establish
21 "that each category of books and records is essential
22 to accomplishment of the stockholder's articulated
23 purpose for the inspection." That's from *Thomas &*
24 *Betts v. Leviton Manufacturing*, 681 A.2d 1026 at page

1 1035 from the Delaware Supreme Court in 1996.

2 The plaintiff's status as a
3 stockholder and compliance with the statutory
4 requirements are uncontested. The defendant does
5 contest the plaintiff's stated purposes for
6 inspection.

7 Among the plaintiff's stated purposes
8 is to investigate the board's alleged merger-related
9 misconduct. "It is well established that
10 investigation of mismanagement is a proper purpose for
11 a Section 220 books and records inspection." That's
12 from *Security First v. U.S. Die Casting*, 687 A.2d 563
13 at page 567 from the Delaware Supreme Court in 1997.
14 But "a bare allegation of possible waste,
15 mismanagement, or breach of fiduciary duty, without
16 more, will not entitle a stockholder to a Section 220
17 inspection." That's from *AmerisourceBergen* from our
18 Supreme Court at 243 A.3d 417 at page 426 in 2020.
19 "Mere curiosity or a desire for a fishing expedition
20 will not suffice. But the threshold may be satisfied
21 by a credible showing, through documents, logic,
22 testimony or otherwise, that there are legitimate
23 issues of wrongdoing." That's from *Security First* at
24 page 568.

1 As our Supreme Court reaffirmed in
2 *Seinfeld v. Verizon*, to obtain inspection, a
3 Section 220 plaintiff must "present 'some evidence' to
4 suggest a 'credible basis' from which a court can
5 infer that mismanagement, waste or wrongdoing may have
6 occurred." That's 909 A.2d 117 at page 118 from our
7 Supreme Court in 2006. "The 'credible basis' standard
8 of proof is the lowest recognized under Delaware law.
9 But it is not inconsequential." That's from *Oklahoma*
10 *Firefighters v. Amazon.com*, 2020 WL 1760618 at *6 from
11 this court on June 1, 2022.

12 The plaintiff argues that it has
13 proffered "some evidence" of board misconduct in
14 connection with Illumina's entering into the merger,
15 litigating against the FTC and the EC, and closing the
16 merger. I find that the plaintiff has not presented
17 sufficient evidence to suggest credible basis to infer
18 misconduct in connection with Illumina's entering into
19 the merger agreement. Plaintiff has not presented any
20 allegations regarding any board member's interest in
21 GRAIL or the merger, or their lack of independence
22 from anyone interested. The plaintiff only highlights
23 connections certain members of GRAIL's board had with
24 Illumina, and connections between Illumina's CTO and

1 GRAIL, but does not connect either to Illumina's
2 board. The absence of any evidence regarding any
3 board member's interest in or lack of independence
4 with respect to the merger leaves the only remaining
5 concerns as those which may give rise to an inference
6 of bad faith.

7 The plaintiff points to two pieces of
8 evidence concerning the pre-announcement process:
9 That deSouza communicated an offer prior to receiving
10 board authorization to do so and the results of the
11 board's self-evaluation noting that "[a] concern was
12 raised that during [the] Grail acquisition, there were
13 multiple streams of unauthorized communications
14 between an Illumina Board Member and Grail Board
15 Members and the bankers." These issues do not, alone,
16 provide a credible basis to infer wrongdoing in
17 connection with entering into the merger.

18 The company's decision to litigate
19 against the FTC and EC also does not provide a
20 credible basis for inspection. While the company's
21 positions have not, to date, been vindicated in either
22 proceeding, its arguments were not frivolous. Rather,
23 there is evidence that the arguments were colorable.
24 For example, the company won at the administrative

1 trial level in the U.S., and EU Court of Justice's
2 Advocate General, Nicholas Emiliou, recommended
3 adopting Illumina's position in the EU. Each
4 indicates the board had a good faith basis for
5 pursuing those cases, notwithstanding the company's
6 actual losses in each proceeding thus far, and the
7 plaintiff has not introduced any evidence providing a
8 credible basis to infer that the decision to contest
9 either proceeding was undertaken in bad faith.

10 With respect to the board's decision
11 to close the merger, however, the court concludes that
12 the plaintiff has provided "some evidence" that
13 establishes a credible basis to infer wrongdoing and,
14 therefore, has stated a proper purpose.

15 The company asserts that the decision
16 to consummate the merger was a product of the board's
17 business judgment. There is, however, "some evidence"
18 that the board knew about and, nevertheless, caused
19 the company to close the merger in a knowing violation
20 of the standstill obligation. The defendant conceded
21 in its briefing that "the Board was aware of the
22 challenge to the jurisdiction of the EC, deliberated
23 based on the advice of counsel as to whether to close
24 the Merger and made the decision to close the Merger

1 That's at the answering brief at page 40.

2 As the defendant explained at oral
3 argument, "I don't think there's any doubt [about]
4 what the standstill said. It is indisputable. It's a
5 function of the way this statutory scheme in Europe
6 operates. Nor do I think there's any doubt whether
7 the company acted notwithstanding the standstill. And
8 it was not an accidental closing. It was a knowing
9 closing. It was a thoughtful closing. It was a
10 closing based upon the view that the European
11 Commission lacked jurisdiction; that the standstill
12 itself was illegal, was without jurisdiction." That's
13 at oral argument page 39.

14 Despite the board's disagreement with
15 the standstill, it was a positive law that the board
16 knowingly appears to have violated. As this court
17 outlined in *Massey Energy*, directors and officers are
18 free to disagree with policies and regulations, and
19 "[i]f the fiduciaries of a Delaware corporation do not
20 like the applicable law, they can lobby to get it
21 changed." That's at 2011 WL 2176479, at *21. But the
22 *Massey* court was clear that "until [the applicable
23 law] is changed, [the fiduciaries of a Delaware
24 corporation] must act in good faith to ensure that the

1 corporation tries to comply with its legal duties."

2 That's also at *21. Distinguishing from what the
3 court referred to as "the straw man arguments of
4 certain academics," including that "a fiduciary can
5 act 'loyally' toward a Delaware corporation while
6 consciously causing the corporation to act illegally,"
7 the Court stated, in no uncertain terms, that
8 "Delaware law does not charter law breakers."
9 "Delaware law allows corporations to pursue diverse
10 means to make a profit, subject to a critical
11 statutory floor, which is the requirement that
12 Delaware corporations only pursue 'lawful business' by
13 'lawful acts.' As a result, a fiduciary of a Delaware
14 corporation cannot be loyal to a Delaware corporation
15 by knowingly causing it to seek profit by violating
16 the law."

17 Therefore, under our case law, the
18 board's closing the merger may be misconduct, even if
19 the EU ultimately determines that it lacked
20 jurisdiction. An analogous example is the case of
21 *Eagle Force Holdings, LLC v. Campbell*, 187 A.3d 1209
22 from the Delaware Supreme Court in 2018. In that
23 case, this court had entered an order of contempt
24 against the defendant for having violated a *status quo*

1 order. This court entered that order while the
2 defendant was litigating whether he was subject to
3 jurisdiction in this court. The Delaware Supreme
4 Court held that the contempt order was lawful. The
5 Court stated: "Several courts have noted that courts
6 may hold proceedings to determine whether it has
7 jurisdiction over a given action and, while doing so,
8 impose orders to preserve the *status quo* pending the
9 outcome of the proceedings ... We hold that, when a
10 Delaware court issues a *status quo* order pending its
11 adjudication of questions concerning its own
12 jurisdiction, it may punish violations of those orders
13 with contempt and for sanctions, no matter whether it
14 ultimately finds that it lacked jurisdiction." That's
15 at pages 1241 to 42 of the Supreme Court's decision.

16 I note, however, as this Court
17 observed in the *Facebook Section 220 Litigation* from
18 2019, "[t]his is not the time for a merits assessment
19 of Plaintiff['s] potential claims against [the
20 Company's] fiduciaries. The 'credible basis' standard
21 applicable in this Section 220 action imposes the
22 lowest burden of proof known in our law and asks a
23 fundamentally different question than would be asked
24 at a trial on the merits"

1 I am not prejudging the issue, and I
2 do not know whether the EU court would apply the logic
3 and reasoning of *Eagle Force* if it ultimately
4 determines it never had jurisdiction. The parties
5 here have not briefed it. The litigation in the EU is
6 ongoing and subject to European law, which this Court
7 has no expertise, speaking for myself, and on which
8 the Court expresses no opinion. But based on the
9 record before it, and the defendant not having argued
10 that the issue isn't ripe, there is some evidence
11 providing a credible basis to infer potential
12 wrongdoing from the board's decision to close the
13 merger in contravention of the standstill obligation.

14 The plaintiff has also presented "some
15 evidence" establishing a credible basis to infer that
16 the board had an understanding not only that their
17 conduct violated the standstill obligation, but that
18 it could harm the company and they might be held
19 liable for it. The plaintiff highlights the board's
20 increasing of its D&O insurance coverage in connection
21 with the closing. The company stresses that it was
22 well within its statutory authority to purchase
23 insurance for its directors and officers and
24 emphasizes the importance of minimizing the downside

1 risks of serving as an officer or a director through
2 insurance. The ability of the company to purchase D&O
3 insurance, and the general desirability thereof,
4 however, are not subject to dispute. Rather,
5 plaintiff highlights both the timing and the apparent
6 size of the new policy as evidence of the board's
7 knowledge of the impropriety of closing.

8 There is a credible basis to infer the
9 board engaged in conduct constituting a knowing
10 violation of positive law. Its purchasing of hundreds
11 of millions of dollars of side-A only D&O insurance
12 that covered only derivative liability in connection
13 with the GRAIL transaction further supports an
14 inference that the board made this decision knowingly.
15 It provides a basis not only to infer that the board
16 knew about the unlawful nature of its conduct, but
17 also specifically that the closing could result in
18 hundreds of millions of dollars of liability for the
19 company and that the members of the board might
20 personally be held liable for those damages via a
21 derivative action. Therefore, the plaintiff has
22 presented some evidence providing a credible basis to
23 infer the board engaged in wrongdoing in connection
24 with the closing of the merger and, therefore, a

1 proper purpose for inspection has been established.

2 Next I turn to scope. Here,
3 board-level materials, including board minutes and
4 presentation materials, are necessary and essential
5 for the plaintiff's proper purpose of investigating
6 alleged wrongdoing in connection with the board's
7 decision to close the merger. That the core documents
8 themselves are necessary and essential to the
9 plaintiff's proper inspection purpose is not subject
10 to reasonable dispute, and the defendant has, in fact,
11 already produced almost all of the board-level
12 materials pertinent to the demand. The dispute before
13 the Court centers on the redaction or the withholding
14 of information on grounds of privilege or work
15 product.

16 The plaintiff does not contest the
17 defendant's designation of any of the challenged
18 material as privileged. Therefore, it must satisfy
19 *Garner* to obtain production.

20 The *Garner* test for production of
21 privileged information under the "fiduciary exception"
22 derives from the Fifth Circuit's 1970 decision in
23 *Garner v. Wolfinbarger*, 430 F.2d 1093. This court has
24 consistently applied *Garner* for more than four

1 decades, and the Delaware Supreme Court expressly
2 adopted *Garner* in *Wal-Mart Stores v. Indiana*
3 *Electrical Workers Pension Trust Fund*, 95 A.3d 1264 in
4 2014, and it did so specifically in a books and
5 records action.

6 *Garner* only applies if there is a
7 mutuality of interest between the parties. The
8 defendant does not contest the plaintiff's mutuality
9 of interest with respect to privileged information
10 here, so the plaintiff's access to this information
11 depends on whether it has established "good cause" for
12 production.

13 Courts traditionally consider eight
14 factors:

15 [(i)] the number of shareholders and
16 the percentage of stock they represent;

17 [(ii)] the *bona fides* of the
18 shareholders;

19 [(iii)] the nature of the
20 shareholders' claim and whether it is obviously
21 colorable;

22 [(iv)] the apparent necessity or
23 desirability of the shareholders having the
24 information and the availability of it from other

1 sources;

2 [(v)] whether, if the shareholders'
3 claim is of wrongful action by the corporation, it is
4 of action criminal, or illegal but not criminal, or of
5 doubtful legality;

6 [(vi)] whether the communication is of
7 advice concerning the litigation itself;

8 [(vii)] the extent to which the
9 communication is identified versus the extent to which
10 the shareholders are blindly fishing;

11 [(viii)] the risk of revelation of
12 trade secrets or other information in whose
13 confidentiality the corporation has an interest for
14 independent reasons.

15 That's from the *Wal-Mart* decision of
16 our Supreme Court at page 1276, note 32, quoting the
17 *Garner* opinion at page 1104.

18 Those eight are not exclusive factors
19 that a court may consider, but of those eight, this
20 court tends to place particular emphasis on three:
21 "(1) the colorability of the claim; (2) the extent to
22 which the communication is identified versus the
23 extent to which the shareholders are blindly fishing;
24 and (3) the apparent necessity or desirability of

1 shareholders having the information and the
2 availability of it from other sources." That's from
3 *In re Fuqua* 2002 WL 991666 at *4 from this court on
4 May 2, 2002. The plaintiff has the burden of
5 establishing "good cause." And as the Supreme Court
6 noted in *Wal-Mart*, the fiduciary exception "is narrow,
7 exacting, and intended to be very difficult to
8 satisfy." That's from page 1278.

9 With respect to the secondary factors,
10 the defendant does not contest the plaintiff's *bona*
11 *fides* or argue the privileged information sought
12 concerns this litigation or that there is an
13 independent risk of revealing confidential
14 information. The defendant highlights that the
15 plaintiff held a low percentage of the company's
16 stock. This is true, but it was, nevertheless, a
17 holding of over \$1.5 million at the time of the
18 demand. For a company the size of Illumina, with a
19 current market cap of about \$18.5 billion, and that's
20 B, it is not a significant percentage, but I don't
21 believe that this is the touchstone of the factor. It
22 is, in my view, designed to assist the court in
23 assessing the *bona fides* of the plaintiff and the
24 plaintiff's claim. For that, there is support in Vice

1 Chancellor Laster's decision in the *United Food and*
2 *Commercial Workers Local 1776* case against *Allergan*
3 from the transcript on April 27, 2011.

4 At best for the defendant, this is a
5 neutral factor. The defendant contends that the
6 conduct the plaintiff seeks to investigate is not
7 criminal, illegal, or of doubtful legality. The
8 decision to close certainly was not alleged to be
9 criminal but, as noted earlier, there is a credible
10 basis to infer a knowing violation of the standstill
11 obligation. Therefore, this factor too favors the
12 plaintiff.

13 And, as noted, the plaintiff has
14 stated a colorable claim, and I view it to be
15 obviously colorable. There is little daylight, in my
16 view, between a colorable claim and an obviously
17 colorable claim, but, nevertheless, I conclude, for
18 the reasons stated, that the plaintiff has stated an
19 obviously colorable claim.

20 Next, "the extent to which the
21 communication is identified versus the extent to which
22 the shareholders are blindly fishing" also counsels in
23 the plaintiff's favor. That's from *Garner* at
24 page 1104. The plaintiff highlights that it has

1 specifically identified redactions in 17 documents and
2 argues that its requests are targeted. Defendant
3 contends that the plaintiff's requests are "unmoored
4 from any facts whatsoever," and that it is pure
5 speculation that this material would evince the board
6 closing the merger against the advice of its counsel.

7 The plaintiff's purpose is not,
8 however, to find only that information; rather, the
9 plaintiff's purpose is to investigate an obviously
10 colorable claim of potential wrongdoing. Here, the
11 court places more emphasis on the degree to which the
12 plaintiff's requests appear targeted for its proffered
13 purposes. The plaintiff appears to have done so. The
14 plaintiff has not challenged every privilege
15 redaction, instead seeking only information that,
16 based on unredacted information, appears directly
17 related to plaintiff's purpose for inspection. The
18 plaintiff may not know precisely what it will find,
19 but that's not what this factor asks. Rather,
20 plaintiff's requests are, in my view, reasonably
21 targeted, and the plaintiff is not "blindly fishing."
22 This factor supports inspection.

23 I next turn to the "necessity and
24 unavailability" factor.

1 In *Lululemon*, this court observed that
2 Section 220's "necessary and essential" prong was
3 "similar, if not identical, to" *Garner's* necessity and
4 unavailability prong. That's from *In re Lululemon*
5 *Athletica Inc. 220 Litigation*, 2015 WL 1957196, at *12
6 from this court on April 30, 2015.

7 As discussed, the production of
8 board-level materials regarding the merger and the
9 decision to close is warranted under Section 220. But
10 that does not mean that the necessity and
11 unavailability factor of *Garner* is also satisfied. A
12 party may be entitled to board-level materials but not
13 specific information contained therein which is
14 privileged.

15 It is helpful to frame what the
16 plaintiff is investigating and what it is looking for
17 here. The plaintiff has, as the Court has already
18 discussed, presented an obviously colorable claim
19 regarding the board's decision to close the merger.
20 There are several aspects of that decision with
21 respect to which the plaintiff seeks additional
22 information. The plaintiff seeks information from
23 before the announcement regarding the board's original
24 decision to enter into the merger agreement.

1 Specifically, the plaintiff wants to know more about
2 what the board knew about the risk of anti-trust
3 scrutiny prior to the announcement, and its
4 considerations and deliberative process before
5 deciding to pursue the merger.

6 The plaintiff seeks the advice the
7 board received about the regulatory scrutiny that did
8 occur, the information the board received which led it
9 to conclude to litigate against the FTC and EC
10 initially, and then why the board caused the company
11 to continue to press its positions after closing. Of
12 course, the plaintiff also seeks the advice the board
13 received and considered in deciding to close the
14 transaction, the attendant risks of doing so, and in
15 deciding to beef up its Side A coverage.

16 With respect to the materials the
17 board considered in deciding to enter into the merger
18 in the first place, the Court can see how this might
19 be helpful, but it does not strike the Court as
20 necessary for the plaintiff's purpose. This
21 information might give context to the later decision
22 to close, but is not necessary to discern the board's
23 deliberative process at the critical time.

24 Next, legal advice delivered in

1 connection with the board's decision to challenge the
2 EC's assertion of jurisdiction and to litigate with
3 the FTC is not necessary to investigate the decision
4 to close. I do want to be clear, I'm deciding a books
5 and records action, not a plenary action where some of
6 these issues could resurface in a different context
7 with a more fully developed record. My denial of
8 inspection as to privileged information pertaining to
9 the decision to enter into the merger and the decision
10 to challenge the EC's jurisdiction and litigate
11 against the FTC is not intended to and should not be
12 construed as foreclosing a later challenge in a
13 different case.

14 That leaves me with the demand to
15 inspect legal advice that specifically addresses or
16 directly informed the board's decision to close. The
17 mere knowledge that the board made the decision to
18 close after having considered legal advice and other
19 facts is not, as the company argues, all of the
20 necessary and essential information to satisfy the
21 plaintiff's proper purpose. Knowing what the legal
22 advice was is necessary for the plaintiff's
23 investigative purpose, and that information is not
24 otherwise available. Specifically, the advice that

1 the board received about the company's ability to
2 close in the face of the standstill obligation, and
3 any advice the board received about the potential
4 consequences thereof, including liability therefrom,
5 are necessary, and neither can be gleaned from
6 publicly available information or elsewhere in the
7 record.

8 Compare, for example, the *Facebook*
9 decision with *Grimes v. DSC* from our court in 1998, at
10 724 A.2d 561. In the 2021 decision in *Facebook*, this
11 court found information about the Facebook board's
12 deliberative process necessary and essential and
13 compelled production of non-privileged communications
14 demonstrating that deliberation. It denied production
15 of privileged communications, however, because the
16 non-privileged communications might yet provide the
17 same information as might be found in the privileged
18 communications. It was critical to note that the
19 information itself – the board's discussions of
20 negotiations – is not, by its nature, privileged, and
21 the court's ruling rested on the likely availability
22 of this information from other sources.

23 Here, there is no other apparent
24 source for this information. In that respect, this

1 case is like the *Grimes* decision, where there was no
2 non-privileged substitute for information about the
3 formation and report of a special committee responding
4 to a litigation demand.

5 Similarly, here, there is no true
6 non-privileged substitute for whatever advice the
7 board received about the company's ability to close
8 and the liability it faced for doing so. Further
9 bolstering the plaintiff's claim, in *Saito v.*
10 *McKesson*, the court found that financial information
11 alone was insufficient to investigate the board's
12 knowledge of financial reporting information and
13 required production of privileged, pre-merger material
14 as well. That's 2002 WL 31657622 from this court on
15 November 13 in 2002. The court grounded its ruling in
16 the necessity of information to determine scienter.

17 So too here, the plaintiff seeks
18 information regarding how the board was advised about
19 the company's and the directors' potential liability
20 in connection with the merger. That the *Saito* court
21 denied production of other information which concerned
22 the litigation and was reflected in information the
23 plaintiff already had is beside the point. Here, the
24 plaintiff does not seek information regarding this

1 litigation, and it does not possess information
2 regarding advice the board received regarding the
3 company's ability to close or the risks of liability
4 that might result therefrom. *Lululemon* further
5 counsels in favor of production. There, the
6 stockholder sought to inquire into the board's
7 investigation of alleged insider trading. The
8 communications at issue reflected the board's
9 investigation. Although the information they
10 discussed was otherwise available, the board's
11 investigation itself was the crux of the plaintiff's
12 inspection. Specifically, the plaintiff sought
13 information about the board's knowledge, not just the
14 alleged underlying misconduct. Here, the plaintiff
15 seeks to investigate the board's decision to violate
16 the standstill obligation. Some of the inputs into
17 the advice the board received are available to the
18 plaintiff.

19 For example, the board's understanding
20 of its litigation positions and the merits thereof is
21 well known to the plaintiff. But understanding the
22 board's basis to believe that its litigation position
23 was correct is not the same as understanding its
24 decision to effect an alleged violation of positive

1 law by exercising self-help prior to the resolution of
2 its litigation. The nature of the standstill
3 obligation and that closing would violate it are
4 clear. But the fact that the violation was clear, as
5 the company understandably conceded at the oral
6 argument, counsels further towards the need for
7 information as to why the board decided to violate it.

8 Additionally, the company concedes
9 that the calculation under the statute to reach the
10 fine ultimately levied against the company is simple.
11 The plaintiff has provided an obviously colorable
12 theory from which to infer that the purchase of D&O
13 insurance was connected to anticipated liability. But
14 it is not clear how the company reached the specific
15 value of the insurance that it obtained, how its
16 assessment of that risk factored into the board's
17 decision to close, and how the company's purchasing of
18 hundreds of millions of dollars in personal insurance
19 affected its assessment of the transaction's risks and
20 the board's willingness to cause the company to close.

21 My conclusion in this regard is
22 heavily grounded in the specific facts of this case.
23 Information reflecting the full scope of advice and
24 deliberations demonstrating why the board chose to

1 follow a particular course will not always be
2 necessary, and the substance thereof may often be
3 available elsewhere. This is best, perhaps, reflected
4 by the scope of information that does not satisfy this
5 factor.

6 Despite the plaintiffs presenting an
7 obviously colorable claim, privileged information that
8 goes only to the board's decisions to enter into the
9 merger, to litigate with the FTC and EC, or about the
10 adoption of its litigation positions is not necessary
11 or otherwise available. Though each would likely
12 provide helpful color, none are necessary for the
13 plaintiff's proper purpose: investigation of the
14 decision to close.

15 Therefore, the Court concludes that
16 this factor favors production of privileged
17 information about the advice the board received about
18 the company's ability to close in the face of the
19 standstill obligation, and any advice the board
20 received about the potential consequences thereof,
21 including liability therefrom, but does not favor
22 production of other information.

23 Based on the Court's consideration of
24 all the *Garner* factors, the Court concludes that the

1 plaintiff has satisfied its burden with respect to
2 that information which the Court identified as being
3 necessary and otherwise unavailable. This is in line
4 with the Court's observation that the necessity and
5 unavailability factor "has been described as 'the most
6 important' of the *Garner* factors," and observation
7 that "Delaware courts have been especially reluctant
8 to apply *Garner* where the stockholder failed to
9 satisfy the necessity/unavailability factor," and a
10 description of its "dispositive nature" of Section 220
11 actions. That is from *Facebook*, 2021 WL 529439, at *9
12 n.84.

13 *Garner*, however, is not the end of the
14 inquiry. The company also asserts work product
15 protection against the majority of the documents that
16 the plaintiff seeks.

17 First, with respect to non-opinion
18 work product, Rule 26(b)(3) permits a party to "obtain
19 access to non-opinion work product 'upon a showing
20 that the party seeking discovery has substantial need
21 of the materials in the preparation of the party's
22 case and that the party is unable without undue
23 hardship to obtain the substantial equivalent of the
24 materials by other means." That's from *Wal-Mart* 95

1 A.3d at page 1280, quoting Court of Chancery Rule
2 26(b)(3).

3 As the Delaware Supreme Court has
4 observed, and the parties agree, a "careful reading of
5 the *Garner* factors demonstrates that they overlap with
6 the required showing under Rule 26(b)(3) work-product
7 doctrine." That's *Wal-Mart* at page 1280 to 1281.

8 For the reasons already discussed with
9 respect to *Garner*, inspection of the same material is
10 appropriate under Rule 26(b)(3). Specifically, the
11 plaintiff has shown a substantial need for that
12 information, given that it has demonstrated that it is
13 necessary for its proper investigative purpose, and
14 the plaintiff has demonstrated that it is unable to
15 obtain this information by any other means.

16 The standard to obtain opinion work
17 product, however, is higher than that under *Garner*.
18 To obtain opinion work product, a party must
19 demonstrate that the documents are "directed to the
20 pivotal issue in the current litigation and the need
21 for the information is compelling." That's from *Saito*
22 at *12.

23 In my view, the plaintiff has not met
24 this higher standard. *Williams Union Boiler v.*

1 *Travelers Indemnity* is instructive. That's a Superior
2 Court case at 2003 WL22853534. There, the plaintiffs
3 sought discovery into a coverage letter prepared by
4 their insurer's counsel, upon which the defendant
5 relied in refusing coverage, and a deposition of the
6 insurer's counsel.

7 The court concluded that the
8 "Plaintiffs fail to state a substantial need, other
9 than the fact that they allege bad faith." The
10 *Williams* court contrasted that case with the *Tackett*
11 case from the Supreme Court in 1995. In *Tackett*, 653
12 A.2d 254, the insurer relied on a routine processing
13 argument, injecting the issue into the litigation.
14 Furthermore, *Tackett's* plaintiff had not just pleaded
15 a bad faith claim but demonstrated that the insurer
16 had rejected its counsel's advice. And the Court
17 concluded that "the rejection of the advice provided
18 significant evidence tending to show a lack of
19 reasonable justification to deny the claim." That's
20 at pages 262 to 63 of the opinion.

21 Unlike in *Tackett*, the plaintiff in
22 *Williams* had merely pleaded a bad faith claim and had
23 not demonstrated that the defendant rejected the
24 advice of its counsel. Furthermore, the defendant's

1 representative testified that the decision to reject
2 the plaintiff's coverage was not based on that legal
3 opinion, but rather that "she merely relied upon that
4 coverage opinion to support the coverage decision that
5 she had already made." That's at *2 of the *Williams*
6 decision.

7 Here, the plaintiff does not argue
8 that it has demonstrated that the board rejected the
9 advice of counsel on the record currently before the
10 Court. The plaintiff candidly admits that this is
11 information that it hopes to discover. But having
12 articulated such a concern in its inspection purpose,
13 just like having pleaded such a claim, does not alone
14 entitle the plaintiff to inspect opinion work product.

15 The plaintiff also argues that the
16 directors might assert as a defense in a future
17 plenary action that they relied on the advice of
18 counsel. Under our law, it is well established that a
19 party cannot use the attorney/client privilege as a
20 sword and a shield. If the plaintiff's expectation
21 comes to pass in a future plenary action, there will
22 be ample opportunity for the plaintiff to seek
23 discovery into that opinion work product at that time.
24 But that is for another day. The plaintiff has not

1 demonstrated that opinion work product is directed to
2 a pivotal issue in the current litigation, or that its
3 need for the information is compelling, and the
4 plaintiff is not entitled to inspection of opinion
5 work product at this time.

6 In conclusion, the plaintiff has
7 stated a proper purpose of inspecting the board's
8 decision to close the merger, and has demonstrated
9 that inspection of board-level materials is necessary
10 and essential to that purpose.

11 The plaintiff has also proven that it
12 is entitled to inspection of privileged materials and
13 non-opinion work product regarding the advice the
14 board received about the company's ability to close in
15 the face of the standstill obligation and about the
16 liability that the company and the board might face.
17 Plaintiff, however, has not established entitlement to
18 inspect opinion work product at this stage.

19 Counsel, that is my ruling. I will
20 allow the parties five days after the transcript
21 becomes available to move for reargument.

22 I would like the parties to confer and
23 submit a proposed form of implementing order, which
24 you can submit within seven days after the transcript

1 becomes available.

2 Counsel, thank you for your patience.
3 That is my ruling. Again, I'm not asking for
4 reargument, but if there are any questions, I'm happy
5 to entertain them now.

6 Let me first turn to counsel for the
7 plaintiff.

8 ATTORNEY SBORZ: Your Honor, this is
9 David Sborz from Andrews & Springer. No questions at
10 this time. Thank you.

11 THE COURT: For the defendant?

12 ATTORNEY MARRIOTT: Your Honor, this
13 is David Marriott. No questions at present. Thank
14 you.

15 THE COURT: Thank you, counsel. With
16 that, the Court stands in recess. Have a good
17 afternoon.

CERTIFICATE

I, LORENA J. HARTNETT, Official Court Reporter for the Court of Chancery of the State of Delaware, Registered Professional Reporter, Certified Realtime Reporter, and Delaware Notary Public, do hereby certify the foregoing pages numbered 3 through 40, contain a true and correct transcription of the proceedings as stenographically reported by me at the hearing before the Vice Chancellor of the State of Delaware, on the date therein indicated.

IN WITNESS WHEREOF, I have hereunto set my hand at Wilmington this 17th day of July, 2024.

/s/ Lorena J. Hartnett

Lorena J. Hartnett
Official Court Reporter
Registered Professional Reporter
Certified Realtime Reporter
Delaware Notary Public

CHANCERY COURT REPORTERS
500 N. King Street, Ste 11400, Wilmington, DE
(302) 255-0526